H.B. 3112

(BY DELEGATE(S) RAINES, LANE, MILEY,
OVERINGTON AND POORE)

[Introduced March 25, 2013; referred to the Committee on the Judiciary then Finance.]

A BILL to amend and reenact §14-2A-3, §14-2A-9 and §14-2A-12 of the Code of West Virginia, 1931, as amended, all relating to compensation awards to victims of crimes; increasing the amount of victim relocation costs; permitting a victim's reasonable travels costs to attend probation hearings of the offender; redefining a term; permitting the Court of Claims to hire more than two claim investigators; and permitting claim investigators to acquire autopsy reports, including toxicology results, from the State Medical Examiner.

Be it enacted by the Legislature of West Virginia:

That §14-2A-3, §14-2A-9 and §14-2A-12 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 2A. COMPENSATION AWARDS TO VICTIMS OF CRIMES. \$14-2A-3. Definitions.

- 1 As used in this article, the term:
- 2 (a) "Claimant" means any of the following persons, whether
- 3 residents or nonresidents of this state, who claim an award of
- 4 compensation under this article:
- 5 (1) A victim, except the term "victim" does not include a
- 6 nonresident of this state where the criminally injurious act did
- 7 not occur in this state:
- 8 (2) A dependent, spouse or minor child of a deceased victim
- 9 or, if the deceased victim is a minor, the parents, legal guardians
- 10 and siblings of the victim;
- 11 (3) A third person, other than a collateral source, who legally
- 12 assumes or voluntarily pays the obligations of a victim or a
- 13 victim's dependent when the obligations are incurred as a result
- 14 of the criminally injurious conduct that is the subject of the
- 15 claim;

- (4) A person who is authorized to act on behalf of a victim,
 dependent or a third person who is not a collateral source
 including, but not limited to, assignees, persons holding power
 of attorney or others who hold authority to make or submit
 claims in place of or on behalf of a victim, a dependent or third
 person who is not a collateral source and if the victim, dependent
- 24 (5) A person who is a secondary victim in need of mental 25 health counseling due to the person's exposure to the crime 26 committed whose award may not exceed \$1,000; and

legally incompetent person, their duly qualified fiduciary;

or third person who is not a collateral source is a minor or other

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- 27 (6) A person who owns real property damaged by the 28 operation of a methamphetamine laboratory without the 29 knowledge or consent of the owner of the real property.
- 30 (b) "Collateral source" means a source of benefits or 31 advantages for economic loss otherwise compensable that the 32 victim or claimant has received or that is readily available to him 33 or her from any of the following sources:
- 34 (1) The offender, including restitution received from the 35 offender pursuant to an order by a court sentencing the offender

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- 36 or placing him or her on probation following a conviction in a
- 37 criminal case arising from the criminally injurious act for which
- 38 a claim for compensation is made;
- 39 (2) The government of the United States or its agencies, a
- 40 state or its political subdivisions or an instrumentality of two or
- 41 more states:
- 42 (3) Social Security, Medicare and Medicaid;
- 43 (4) State-required, temporary, nonoccupational disability
- 44 insurance or other disability insurance;
- 45 (5) Workers' compensation;
- 46 (6) Wage continuation programs of an employer;
- 47 (7) Proceeds of a contract of insurance payable to the victim
- 48 or claimant for loss that was sustained because of the criminally
- 49 injurious conduct;
- 50 (8) A contract providing prepaid hospital and other health
- 51 care services or benefits for disability; and
- 52 (9) That portion of the proceeds of all contracts of insurance
- 53 payable to the claimant on account of the death of the victim
- 54 which exceeds \$25,000.
- 55 (c) "Criminally injurious conduct" means conduct that
- 56 occurs or is attempted in this state, or in any state not having a

57 victim compensation program, which poses a substantial threat 58 of personal injury or death and is punishable by fine, 59 imprisonment or death or would be so punishable but for a 60 finding by a court of competent jurisdiction that the person 61 committing the crime lacked capacity. Criminally injurious 62 conduct also includes criminally injurious conduct committed 63 outside of the United States against a resident of this state. 64 Criminally injurious conduct does not include conduct arising 65 out of the ownership, maintenance or use of a motor vehicle 66 unless the person engaging in the conduct intended to cause 67 personal injury or death or committed negligent homicide, 68 driving under the influence of alcohol, controlled substances or 69 drugs, leaving the scene of the accident or reckless driving. 70 (d) "Dependent" means an individual who received over half 71 of his or her support from the victim. For the purpose of making 72 this determination there shall be taken into account the amount 73 of support received from the victim as compared to the entire 74 amount of support the individual received from all sources 75 including self-support. The term "support" includes, but is not 76 limited to, food, shelter, clothing, medical and dental care and

- education. The term "dependent" includes a child of the victim
 born after his or her death.
- 79 (e) "Economic loss" means economic detriment consisting 80 only of allowable expense, work loss and replacement services 81 loss. If criminally injurious conduct causes death, economic loss 82 includes a dependent's economic loss and a dependent's 83 replacement services loss. Noneconomic detriment is not 84 economic loss, however, economic loss may be caused by pain 85 and suffering or physical impairment. For purposes of this 86 article, the term "economic loss" includes a lost scholarship as 87 defined in this section.
- 88 (f) "Allowable expense" includes the following:
- 89 (1) Reasonable charges incurred or to be incurred for 90 reasonably needed products, services and accommodations 91 including those for medical care, mental health counseling, 92 prosthetic devices, eye glasses, dentures, rehabilitation and other 93 remedial treatment and care but does not include that portion of 94 a charge for a room in a hospital, clinic, convalescent home, 95 nursing home or other institution engaged in providing nursing care and related services which is in excess of a reasonable and 96

- 97 customary charge for semiprivate accommodations unless
 98 accommodations other than semiprivate accommodations are
 99 medically required;
- (2) A total charge not in excess of \$10,000 for expenses inany way related to funerals, cremations and burials;
- 102 (3) A charge, not to exceed \$10,000, for cleanup of real 103 property damaged by a methamphetamine laboratory or a charge 104 not to exceed \$1,000 for any other crime scene cleanup;
- 105 (4) Victim relocation costs not to exceed \$2,000 \$2,500;
- 106 (5) Reasonable travel expenses not to exceed \$1,000 for a 107 claimant to attend court proceedings and parole hearings 108 conducted for the prosecution of the offender;
- (6) Reasonable travel expenses for a claimant to return a person who is a minor or incapacitated adult who has been unlawfully removed from this state to another state or country if the removal constitutes a crime under the laws of this state which may not exceed \$2,000 for expenses to another state or \$3,000 to another country; and
- 115 (7) Reasonable travel expenses for the transportation of a 116 victim to and from a medical facility.

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- 117 (g) "Work loss" means loss of income from work that the 118 injured person would have performed if he or she had not been 119 injured and expenses reasonably incurred or to be incurred by 120 him or her to obtain services in lieu of those he or she would 121 have performed for income. "Work loss" is reduced by income 122 from substitute work actually performed or to be performed by 123 him or her or by income he or she would have earned in 124 available appropriate substitute work that he or she was capable 125 of performing but unreasonably failed to undertake. "Work loss" 126 also includes loss of income from work by the parent or legal 127 guardian of a minor victim who must miss work to take care of 128 the minor victim.
 - (h) "Replacement services loss" means expenses reasonably incurred or to be incurred in obtaining ordinary and necessary services in lieu of those the injured person would have performed for the benefit of himself or herself or his or her family if he or she had not been injured. "Replacement services loss" does not include services an injured person would have performed to generate income.
- (i) "Dependent's economic loss" means loss after a victim'sdeath of contributions or things of economic value to his or her

- 138 dependents but does not include services they would have
- 139 received from the victim if he or she had not suffered the fatal
- 140 injury. This amount is reduced by expenses avoided by the
- 141 dependent due to the victim's death.
- (j) "Dependent's replacement service loss" means loss
- 143 reasonably incurred or to be incurred by dependents after a
- victim's death in obtaining ordinary and necessary services in
- lieu of those the victim would have performed for their benefit
- 146 if he or she had not suffered the fatal injury. This amount is
- reduced by expenses avoided due to the victim's death but which
- are not already subtracted in calculating a dependent's economic
- 149 loss.
- (k) "Victim" means the following:
- (1) A person who suffers personal injury or death as a result
- 152 of any one of the following:
- 153 (A) Criminally injurious conduct;
- (B) The good faith effort of the person to prevent criminally
- 155 injurious conduct; or
- 156 (C) The good faith effort of the person to apprehend a person
- 157 that the injured person has observed engaging in criminally

- injurious conduct or who the injured person has reasonable cause
- 159 to believe has engaged in criminally injurious conduct
- immediately prior to the attempted apprehension.
- 161 (2) The owner of real property damaged by the operation of
- 162 a methamphetamine laboratory which operation was without his
- 163 or her knowledge or consent.
- (1) "Contributory misconduct" means any conduct of the
- 165 claimant or of the victim through whom the claimant claims an
- award that is unlawful or intentionally tortious and that, without
- 167 regard to the conduct's proximity in time or space to the
- 168 criminally injurious conduct, has a causal relationship to the
- 169 criminally injurious conduct that is the basis of the claim and
- includes the voluntary intoxication of the claimant, either by the
- 171 consumption of alcohol or the use of any controlled substance,
- when the intoxication has a causal connection or relationship to
- the injury sustained.
- (m) "Lost scholarship" means a scholarship, academic
- 175 award, stipend, student loan or other monetary scholastic
- 176 assistance which had been awarded, or conferred upon or
- obtained by a victim in conjunction with a post-secondary school

educational program and which the victim is unable to receive or use, in whole or in part, due to injuries received from criminally injurious conduct.

§14-2A-9. Claim investigators; compensation and expenses; paralegals and support staff.

- 1 The Court of Claims is hereby authorized to hire not more than two claim investigators to be employed within the office of 3 the clerk of the Court of Claims, who shall carry out the functions and duties set forth in section twelve of this article. 4 5 Claim investigators shall serve at the pleasure of the Court of Claims and under the administrative supervision of the clerk of 6 the Court of Claims. The compensation of claim investigators 7 8 shall be fixed by the court, and such compensation, together with 9 travel, clerical and other expenses of the clerk of the Court of 10 Claims relating to a claim investigator carrying out his or her 11 duties under this article, including the cost of obtaining reports 12 required by the investigator in investigating a claim, shall be 13 payable from the crime victims compensation fund as 14 appropriated for such purpose by the Legislature.
- The Court of Claims is hereby authorized to hire as support staff such paralegal or paralegals and secretary or secretaries to

- 17 be employed within the office of the clerk of the Court of
- 18 Claims, necessary to carry out the functions and duties of this
- 19 article. Such support staff shall serve at the will and pleasure of
- 20 the Court of Claims and under the administrative supervision of
- 21 the clerk of the Court of Claims.

§14-2A-12. Investigation and recommendations by claim investigator.

- 1 (a) The clerk of the Court of Claims shall transmit a copy of
- 2 the application to the claim investigator within seven days after
- 3 the filing of the application.
- 4 (b) The claim investigator, upon receipt of an application for
- 5 an award of compensation from the clerk of the Court of Claims,
- 6 shall investigate the claim. After completing the investigation,
- 7 the claim investigator shall make a written finding of fact and
- 8 recommendation concerning an award of compensation. He or
- 9 she shall file with the clerk the finding of fact and
- 10 recommendation and all information or documents that he or she
- 11 used in his or her investigation: Provided, That the claim
- 12 investigator shall not file information or documents which have
- 13 been the subject of a protective order entered under the
- 14 provisions of subsection (c) of this section.

(c) The claim investigator, while investigating the claim, 15 16 may require the claimant to supplement the application for an 17 award of compensation with any further information or 18 documentary materials, including any medical report readily 19 available, which may lead to any relevant facts aiding in the 20 determination of whether, and the extent to which, a claimant 21 qualifies for an award of compensation. 22. The claim investigator, while investigating the claim, may

23 also require law-enforcement officers and prosecuting attorneys 24 employed by the state or any political subdivision thereof, to 25 provide him or her with reports, information, witness statements 26 or other data gathered in the investigation of the criminally 27 injurious conduct that is the basis of any claim to enable him or 28 her to determine whether, and the extent to which, a claimant 29 qualifies for an award of compensation. The prosecuting attorney 30 and any officer or employee of the prosecuting attorney or of the 31 law-enforcement agency shall be immune from any civil liability 32 that might otherwise be incurred as the result of providing such 33 reports, information, witness statements or other data relating to 34 the criminally injurious conduct to the claim investigator.

35 The claim investigator, while investigating the claim, may 36 also require the office of the State Medical Examiner to provide 37 autopsy reports including toxicology results. 38 Upon motion of any party, court or agency from whom such 39 reports, information, witness statements or other data is sought, 40 and for good cause shown, the court may make any order which 41 justice requires to protect a witness or other person, including, 42 but not limited to, the following: (1) That the reports, 43 information, witness statements or other data not be made 44 available; (2) that the reports, information, witness statements or 45 other data may be made available only on specified terms and 46 conditions, including a designation of time and place; (3) that the 47 reports, information, witness statements or other data be made 48 available only by a different method than that selected by the 49 claim investigator; (4) that certain matters not be inquired into, 50 or that the scope of the claim investigator's request be limited to 51 certain matters; (5) that the reports, information, witness statements or other data be examined only by certain persons 52 53 designated by the court; (6) that the reports, information, witness 54 statements or other data, after being sealed, be opened only by

order of the court; <u>and</u> (7) that confidential information or the identity of confidential witnesses or informers not be disclosed, or disclosed only in a designated manner.

58 However, in any case wherein the claim investigator has 59 reason to believe that his or her investigation may interfere with 60 or jeopardize the investigation of a crime by law-enforcement 61 officers, or the prosecution of a case by prosecuting attorneys, he 62 or she shall apply to the Court of Claims, or a judge thereof, for 63 an order granting leave to discontinue his or her investigation for 64 a reasonable time in order to avoid such interference or 65 jeopardization. When it appears to the satisfaction of the court, 66 or judge, upon application by the claim investigator or in its own 67 discretion, that the investigation of a case by the claim 68 investigator will interfere with or jeopardize the investigation or 69 prosecution of a crime, the court, or judge, shall issue an order 70 granting the claim investigator leave to discontinue his or her 71 investigation for such time as the court, or judge, deems 72. reasonable to avoid such interference or jeopardization.

73 (d) The finding of fact that is issued by the claim 74 investigator pursuant to subsection (b) of this section shall 75 contain the following:

- 76 (1) Whether the criminally injurious conduct that is the basis
- 77 for the application did occur, the date on which the conduct
- 78 occurred and the exact nature of the conduct;
- 79 (2) If the criminally injurious conduct was reported to a
- 80 law-enforcement officer or agency, the date on which the
- 81 conduct was reported and the name of the person who reported
- 82 the conduct; or, the reasons why the conduct was not reported to
- 83 a law-enforcement officer or agency; or, the reasons why the
- 84 conduct was not reported to a law-enforcement officer or agency
- 85 within seventy-two hours after the conduct occurred;
- 86 (3) The exact nature of the injuries that the victim sustained
- 87 as a result of the criminally injurious conduct;
- 88 (4) If the claim investigator is recommending that an award
- 89 be made, a specific itemization of the economic loss that was
- 90 sustained by the victim, the claimant or a dependent as a result
- 91 of the criminally injurious conduct;
- 92 (5) If the claim investigator is recommending that an award
- 93 be made, a specific itemization of any benefits or advantages that
- 94 the victim, the claimant or a dependent has received or is entitled
- 95 to receive from any collateral source for economic loss that
- 96 resulted from the conduct:

- 97 (6) Whether the claimant is the spouse, parent, child, brother 98 or sister of the offender, or is similarly related to an accomplice 99 of the offender who committed the criminally injurious conduct;
- 100 (7) Any information which might be a basis for a reasonable
 101 reduction or denial of a claim because of contributory
 102 misconduct of the claimant or of a victim through whom he or
 103 she claims;
- 104 (8) Any additional information that the claim investigator 105 deems to be relevant to the evaluation of the claim.
- 106 (e) The recommendation that is issued by the claim 107 investigator pursuant to subsection (b) of this section shall 108 contain the following:
- (1) Whether an award of compensation should be made tothe claimant and the amount of the award;
- 111 (2) If the claim investigator recommends that an award not 112 be made to the claimant, the reason for his <u>or her</u> decision.
- 113 (f) The claim investigator shall file his <u>or her</u> finding of fact 114 and recommendation with the clerk within six months after the 115 filing of the application: *Provided*, That where there is active 116 criminal investigation or prosecution of the person or persons

117 alleged to have committed the criminally injurious conduct 118 which is the basis for the claimant's claim, the claim investigator 119 shall file his or her finding of fact and recommendation within 120 six months after the first of any final convictions or other final determinations as to innocence or guilt, or any other final 121 122 disposition of criminal proceedings. In any case, an additional 123 time period may be provided by order of any Court of Claims 124 judge or commissioner upon good cause shown.

NOTE: The purpose of this bill is to increase the amount for a victim's relocation costs from \$2,000 to \$2,500. The bill permits a victim to receive reasonable travels costs to attend probation hearings of the offender. The bill permits the Court of Claims to hire more than two claim investigators. The bill permits claim investigators to acquire autopsy reports, including toxicology results, from the State Medical Examiner. The bill redefines the term "lost scholarship" to include a student loan.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.

The Committee on Finance moves to amend the title of the bill to read as follows:

H. B. 3112 - "A BILL to amend and reenact \$14-2A-3, \$14-2A-9 and \$14-2A-12 of the Code of West Virginia, 1931, as amended, all relating to compensation awards to victims of crimes; increasing the amount of victim relocation costs; permitting a victim's reasonable travels costs to attend parole hearings of the offender; including student loans in definition of lost scholarship; permitting the Court of Claims to hire more than two claim investigators; and permitting claim investigators to acquire autopsy reports, including toxicology results, from the State Medical Examiner."